Representations on the Reg.19 draft of the City of London Local Plan



Ornsby, Suzanne Mon 6/17/2024 6:01 PM

To: Planning Policy Consultations < PlanningPolicyConsultations@citvoflondon.gov.uk>

Cc

1 attachments (484 KB)

REPRESENTATIONS FROM WARD COUNCILLORS OF FARINGDON WITHOUT.pdf;

Dear Planning Policy,

Please find enclosed representations on the reg.19 draft of the City of London Local Plan from the following common councillors and Alderman of the Ward of Farringdon Without. The Part B representations are identical so only produced once.

Suzanne Ornsby KC CC Edward Lord CC Paul Martinelli CC Wendy Mead CC Ruby Sayed CC Gregory Jones KC Alderman

Best wishes,

Suzanne

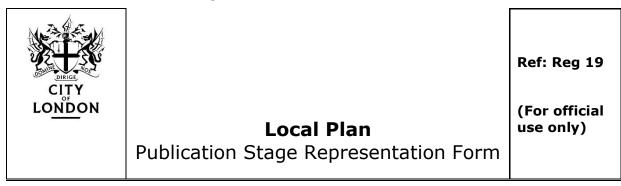


Suzanne Ornsby K.C.

Councillor for Farringdon Without: Temple, Chancery Lane, Holborn and Smithfield

Committee Memer of Culture, Heritage and Libraries; and Markets Board Member of the Guildhall School of Music and Drama City of London Corporation | Guildhall | Gresham Street | London EC2V 7HH www.cityoflondon.gov.uk | A proud Member of the Temple & Farringdon Together team Member and Bencher of the Middle Temple

Model Representation Form for Local Plans



Name of the Local Plan to which this representation relates:

City Plan 2040

Please return to City of London Corporation BY 11:00PM 17 June 2024 emailing to: planningpolicyconsultations@cityoflondon.gov.uk

Please note that all representations will be made public on our website in line with the Town and Country Planning (Local Planning)(England) Regulations 2012. This will include the name of the person and, where relevant, the organisation making the representation. All other personal information will remain confidential and managed in line with the City Corporation's privacy notice.

For more information on how we collect and process personal information, and your rights in relation to that information, please refer to the Environment Department's privacy notice available at <u>Environment Department Privacy Notice</u> (cityoflondon.gov.uk and the City Corporation's privacy notice available at <u>www.cityoflondon.gov.uk/privacy</u>). Please also see our Statement of Representations Procedure available at: <u>City Plan 2040 - City of London</u>.

This form has two parts – Part A – Personal Details: need only be completed once. Part B – Your representation(s). Please fill in a separate sheet for each representation you wish to make.

Part A

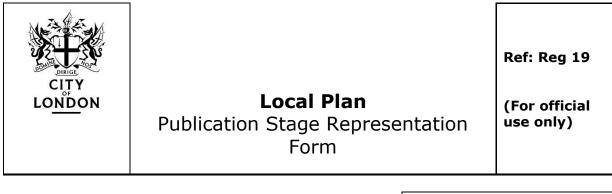
1. Personal		2. Agent's Details (if
Details*		applicable)
	d, please complete only the Title, Name and Or	rganisation (if applicable)
boxes below but comple	te the full contact details of the agent in 2.	
г		
Title	Miss	
_		
First Name	Suzanne	

Last Name

Ornsby

	Common Councillor		
Job Title	King's Counsel		
	Ward Councillor for Farringdon Without		
(where relevant)			
Organisation (where relevant)			
Address Line 1			
Line 2			
Line 3			
Line 4			
Post Code			
Telephone Number			
]
E-mail Address			
(where relevant)			

Model Representation Form for Local Plans



Name of the Local Plan to which this representation relates:

City Plan 2040

Please return to City of London Corporation BY 11:00PM 31 May 2024 emailing to: planningpolicyconsultations@cityoflondon.gov.uk

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This form has two parts – Part A – Personal Details: need only be completed once. Part B – Your representation(s). Please fill in a separate sheet for each representation you wish to make.

Part A

1. Personal Details* *If an agent is appointe boxes below but comple	ed, please complete only the Title, Name and O ete the full contact details of the agent in 2.	2. Agent's Details (if applicable) rganisation (if applicable)
Title	Mr	
First Name	Edward	
Last Name	Lord	
Job Title	Common Councillor Ward Councillor for Farringdon Without	
(where relevant) Organisation (where relevant) Address Line 1		
Line 2		
Line		
Line 4		
Post Code		
Telephone Number		
E-mail Address (where relevant)		

Model Representation Form for Local Plans

		Ref: Reg 19
LONDON	Local Plan Publication Stage Representation Form	(For official use only)

Name of the Local Plan to which this representation relates:

City Plan 2040

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Part A

 1. Personal
 2. Agent's Details (if applicable)

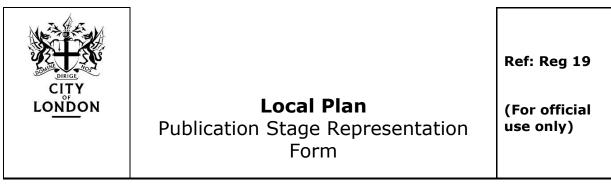
 Details*
 applicable)

 *If an agent is appointed, please complete only the Title, Name and Organisation (if applicable)

 boxes below but complete the full contact details of the agent in 2.

Title	Mr	
First Name	Paul	
Last Name	Martinelli	
Job Title (where relevant)	Common Councillor Ward Councillor for Farringdon Without	
Organisation (where relevant) Address Line 1		
Line 2		
Line 3		
Line 4		
Post Code		
Telephone Number		
E-mail Address (where relevant)		

Model Representation Form for Local Plans



Name of the Local Plan to which this representation relates:

City Plan 2040

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This form has two parts –

Part A – Personal Details: need only be completed once.

Part B – Your representation(s). Please fill in a separate sheet for each representation you wish to make.

Part A

1. Personal Details* 2. Agent's Details (if applicable)

*If an agent is appointed, please complete only the Title, Name and Organisation (if applicable) boxes below but complete the full contact details of the agent in 2.

Title		
First Name	Wendy	
Last Name	Mead	
Job Title (where relevant)	Common Councillor Ward Councillor for Farringdon Without	
Organisation		
(where relevant) Address Line 1		
Line 2		
Line 3		
Line 4		
Post Code		
Telephone Number		
E-mail Address		

Model Representation Form for Local Plans Ref: Reg 19 Local Plan LONDON (For official Publication Stage Representation use only) Form

Name of the Local Plan to which this representation relates:

City Plan 2040

2. Agent's Details (if

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Part A

1. Personal	2. Agent's Details
Details*	applicable)
*If an agent is appointed, please complete only the Title, Name and Orga	nisation (if applicable)
boxes below but complete the full contact details of the agent in 2.	

Title]	
First Name	Ruby]	
Last Name	Sayed]	

Job Title	Common Councillor Ward Councillor for Farringdon Without	
(where relevant) Organisation (where relevant) Address Line 1		
Line 2		
Line 3		
Line 4		
Post Code		
Telephone Number		
E-mail Address (where relevant)		

Image: City London Local Plan Ref: Reg 19 Publication Stage Representation Form (For official use only)

Model Representation Form for Local Plans

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This form has two parts -

Part A – Personal Details: need only be completed once.

Mr

Part B – Your representation(s). Please fill in a separate sheet for each representation you wish to make.

Part A

 1. Personal
 2. Agent's Details (if applicable)

 Details*
 applicable)

 *If an agent is appointed, please complete only the Title, Name and Organisation (if applicable)

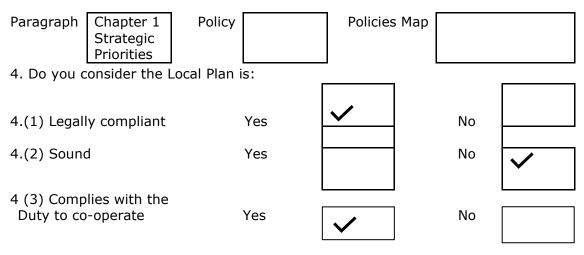
 boxes below but complete the full contact details of the agent in 2.

Title

First Name	Gregory	
Last Name	Jones	
	Alderman	
Job Title	King's Counsel	
	Ward Councillor for Farringdon Without	
(where relevant)		
Organisation		
(where relevant)	· · · · · · · · · · · · · · · · · · ·	
Address Line 1		
Line 2		
Line 3		
Line 4		
Post Code		
Telephone		
Number		
E-mail Address		
(where relevant)		

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the economic, social and environmental objectives set out in the Strategic Priorities in the new Plan. I particularly welcome the focus on creating new and enhanced culture attractions, delivering new inclusive open spaces and enhancing the City's public realm for everyone; celebrating and protecting the City's unique heritage assets. I also welcome the recognition of the need for new public space and the focus on sustainability. However the definition of culture is very hard to define as recognised in the Cultural Planning Framework Report which forms part of the evidence base of the plan. This document refers to the Cultural Ecosystem of the City of London which comprises its **Cultural Infrastructure** and **Cultural Contributors**. Cultural Infrastructure is the spaces and assets of cultural production, consumption, including community and open spaces and heritage. Cultural Contributors are other elements and uses such as retail, restaurants and hotels that contribute to a sense of place or support cultural use and I consider that in order to be effective and justified by the evidence the plan should explain and use these terms.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound.

It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

In Economic Objective 1.2 bullet point 6 should be amended to read as follows:

Enhancing and adding to the City's existing Cultural Ecosystem comprising both Cultural Infrastructure and Cultural Contributors.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How culture is treated in the plan is of fundamental significance to the local plan objectives and is complex as recognised by the evidence base.

Name or Organisation:

3. To which part of the Local Plan does this representation relate?

Paragraph Chapter 2 Spatial Strategy 4. Do you consider the Loca	Policy	Policies Map		
			Γ	
4.(1) Legally compliant	Yes	✓	No .	
4.(2) Sound	Yes		No	
				\checkmark
4 (3) Complies with the Duty to co-operate	Yes	\checkmark	No [•

Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the Spatial Strategy in general and the reference to the Cultural Planning Framework in Spatial Strategy 2.1.5. in particular. However I am concerned that this part of the spatial strategy is not effective as its reference to culture is vague and too narrow in its reference to Focal Areas. As explained above I consider that the plan should use the descriptions of Cultural Infrastructure, and Cultural Contributors and explain what these are using the descriptors in the Cultural Planning Framework which comprises the evidence base for the Spatial Strategy. I also consider that the Spatial Strategy should recognize that other additions and enhancements to the cultural ecosystem beyond those identified in the focal areas will be encouraged.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible. Spatial Strategy 2.1.5 should be amended to read as follows:

Cultural Infrastructure and Cultural Contributors will be enhanced and added to across the City. Focal areas for Cultural Infrastructure and Cultural Contributors have been identified in the Cultural Planning Framework (CPF), informed by the existing cultural character of different parts of the City and the potential for each area to contribute to the ongoing transformation of the city into a vibrant destination through securing enhancements to existing, and additions to, Cultural Infrastructure and Cultural Contributors. The forthcoming changes, opportunities and priorities of the focal areas identified in the Cultural Planning framework are not exhaustive and other appropriate additions and enhancements will be encouraged.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

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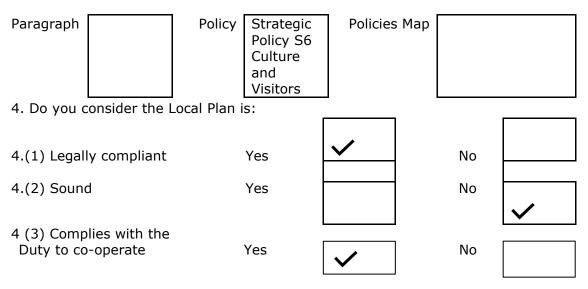
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8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How culture is treated in the plan is of fundamental significance to the local plan objectives and complex as recognised by the evidence base

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the objectives of the Strategic Policy for culture and visitors but consider that the policy is unclear in its reference to what is meant by culture and therefore unsound and ineffective. I consider that the descriptors of Cultural Infrastructure and Cultural Contributors and what those terms encompass which are set out in the Cultural Planning Framework should be used in the Policy and the Reasoned Justification. The Cultural Planning Framework recognises, quite rightly, the difficulties of defining what is meant by culture but does in fact manage to capture all the component parts of what is understood by use of the word culture very well and having undertaken that difficult exercise successfully in my view these descriptors should be used in the plan and the Reasoned Justification.

The reasoned justification in 7.1.0 is muddled as to what is meant by culture and only refers in part to the description of Cultural Infrastructure used in the Cultural Planning Framework (i.e referring to the consumption and production elements but not the other elements of community, open spaces and heritage). I am concerned that the policy will be difficult to apply for development management purposes and clarity is critical if the objectives of the plan for the enhancement and additions to the City's culture, with which I wholly agree, are not made completely clear. The reasoned justification says that the definition of culture is broad and inclusive. It states that it exists in the buildings and heritage of the City's institutions and the streets and informal spaces. This is unhelpful as it seems to indicate that everything is of cultural significance. The RJ then goes on to distinguish arts facilities from cultural facilities and distinguishes these facilities from leisure and recreation. The two comments are inconsistent and indicates that this flows from the lack of clarity in the policy and what is meant by use of the word culture. To be sound and effective the Policy and the Reasoned Justification need to be crystal clear as to what is meant by culture, given the recognition that it is difficult to define as a concept but that the evidence base has managed to achieve that definition. Presently neither the policy nor the RJ are clear.

I consider that the Policy and the RJ should use the definitions in the Cultural Planning Framework namely that culture comprises the component parts of cultural production, consumption, community, open spaces and heritage and that these should be used consistently across the plan recognizing that what is meant by culture is difficult to define but that the terms used in the Cultural Planning Framework is the best means of doing so. It should also cross-reference to the other policies in the plan that concern open spaces and heritage so as to ensure that the reader understands the full panoply of policies that govern these important these aspects of planning.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Strategic Policy S6: Culture and Visitors

The City Corporation will maintain and enhance the City of London's cultural <u>infrastructure and cultural contributors. This</u> includes <u>Cultural Infrastructure</u> where culture is consumed and produced; experienced within communities; enjoyed through open spaces and appreciated through heritage, <u>leisure and recreation offer</u>, and visitor experiences <u>and infrastructure</u>, and <u>Cultural</u> <u>Contributors including</u> the City's evening and weekend economies to position the Square Mile as a key cultural and leisure destination, by:

1. Encouraging *cultural* placemaking and creating vibrant and inclusive places that contribute to the experience of living, working and visiting the City while addressing the needs and aspirations of the City's communities;

2. Developing a wide range of cultural <u>infrastructure and cultural contributors</u>, leisure and recreation facilities across the City that offer unique experiences at different times of the day and week, in line with the Culture Planning Framework (CPF), and that support<u>s the</u>City's role as a visitor destination;

3. Protecting and enhancing existing areas of cultural <u>infrastructure that are</u> significan<u>tee</u> including cultural buildings<u>and facilities where culture is consumed</u> <u>and produced</u> and/or used for-leisure and recreation <u>purposes</u> facilities, particularly where the<u>sey</u> provide an anchor for <u>the regeneration of</u> cultural *infrastructure regeneration* or where a continuing need exists and ensuring there is no overall loss of cultural *infrastructure or cultural contributors facilities* or diversity in the City;

4. Providing accessible and inclusive-_cultural contributors infrastructure and facilities that complement cultural <u>infrastructure</u>, leisure and recreation uses in the City ;

5. Placing heritage <u>as part of the City's Cultural Infrastructure</u> at the heart of cultural placemaking, seeking opportunities to embed heritage-_in the <u>City's</u> cultural <u>infrastructure offer</u> and <u>by</u> creating spaces and experiences that celebrate the City's rich history, culture and community;

6. Supporting the development of creative industries and encouraging appropriate workplace and digital infrastructure to facilitate their development;

7. Allowing hotel development where it supports the primary business or cultural <u>infrastructure role</u> of the City;

8.Enabling a vibrant evening and night-time economy especially in areas of nighttime activity and around cultural <u>infrastructure including and</u>-tourist attractions where public transport such as the night tube and night buses are available, ensuing that users are well serviced with safe and convenient night-time transport;

9.Maintaining the City's <u>Cultural Infrastructure including its</u> existing artworks, statutes, memorials and culturally significant items and pursuing opportunities to commission new high quality artworks in appropriate locations ensuring they protect and enhance the local character are accessible and inclusively designed and contribute towards enriching the public realm;

10 Maintaining and enhancing the city's open spaces and public realm <u>as part of</u> <u>the City's Cultural Infrastructure</u> to accommodate cultural events and activities that are inclusive and accessible to all City communities and which promote and celebrate <u>all aspects of</u> the City's <u>cultural infrastructure including its</u> rich heritage and culture;

11 Encouraging the temporary use of vacant buildings <u>for cultural infrastructure</u> <u>including for</u> creative and cultural activities <u>and for cultural contributors</u>.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How culture is treated in the plan is of fundamental significance to the objectives of the local plan and what is meant by culture is complex as recognised by the evidence base

Name or Organisation:

3. To which part of the Local Plan does this representation relate?

Paragraph	Policy Policy CV1	Policies Map		
4. Do you consider the Loca	l Plan is:			
4.(1) Legally compliant	Yes		No	
4.(2) Sound	Yes		No	
				\checkmark
4 (3) Complies with the Duty to co-operate	Yes	\checkmark	No	

Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the objectives of this policy but for the reasons already stated under policy S6 we do not consider that the references to culture are sufficiently precise and that this renders this policy unsound as it is unjustified and ineffective. I am also concerned that the policy is limited to facilities and use whereas cultural infrastructure covers all aspect of culture including aspect of culture which may be more conceptual e.g heritage legacy, customs and conventions and belief systems.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible. Policy CV1: Protection of Existing Visitor, Arts and Cultural InfrastructureFacilities

1. The City Corporation will resist the loss of existing <u>cultural infrastructure visitor</u>, arts, and cultural facilities, unless:

a. Replacement <u>cultural infrastructure</u> facilities of at least equivalent quality <u>is are</u> provided on-site or within the vicinity which meet the needs of the City's communities; or

b. The <u>infrastructure affected</u> use can be delivered from other <u>infrastructure</u> <u>facilities</u> without leading to or increasing any shortfall in provision and it has been demonstrated that there is no demand for another similar <u>infrastructure</u> use on the site; or

c. <u>Where cultural infrastructure is located in premises, i</u>It has been demonstrated that there is no realistic prospect of th<u>ose</u> premises being used for a similar purpose in the foreseeable future.

2. Proposals resulting in the loss of *visitor, arts and* cultural <u>infrastructure</u> *facilities* must be accompanied by evidence of the lack of need for th<u>at infrastructure in</u> <u>that location</u> <u>ose facilities</u>. Loss of <u>infrastructure</u> *facilities* will only be permitted where this would facilitate the overall enhancement of <u>cultural infrastructure</u> <u>visitor, arts or cultural provision</u> within the vicinity or where it has been demonstrated that the existing <u>facility</u> <u>cultural infrastructure</u>, whether it be in <u>premises or elsewhere</u> has been actively marketed for its current <u>use</u> or an alternative <u>visitor, arts or</u> cultural <u>infrastructure</u> use at reasonable terms for such a use.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How culture is treated in the plan is of fundamental significance to the local plan objectives and what is meant by culture is complex as recognised by the evidence base.

Please note the Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate in hearing session(s). You may be asked to confirm your wish to participate when the Inspector has identified the matters and issues for examination.

Part B – Please use a separate sheet for each representation

Name or Organisation:

3. To which part of the Local Plan does this representation relate?

Paragraph	Policy Policy	Policies Map				
	CV2					
4. Do you consider the Local Plan is:						
4.(1) Legally compliant	Yes	No				
4.(2) Sound	Yes	No				
			\checkmark			
4 (3) Complies with the						
Duty to co-operate	Yes	No				

Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the objectives of this policy but for the reasons already stated under policy S6 and CV1 we do not consider that the references to culture are sufficiently precise and as a result the policy is not sound as it is not effective or justified. This policy actually refers to the City's Planning Cultural Framework and yet the definitions of culture in that framework have not been followed.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness

matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Policy CV2: Provision of Arts, Cultural infrastructure e and Leisure Facilities

The City Corporation will seek opportunities to provide new-<u>cultural infrastructure</u> arts, cultural and leisure facilities that offer<u>s</u> unique experiences at different times of the day and week and attract<u>s</u> significant numbers of visitors into the City by:

1. Requiring major developments to submit Culture and Vibrancy Plans setting out how their development will culturally enrich the <u>Cultural Infrastructure of the</u> Square Mile, informed by the City Corporation's Cultural Planning Framework (CPF);

2. Requiring large scale development proposals of 10,000 sqm or more in size to make provision on-site for <u>cultural infrastructure and cultural contributors</u>arts, culture or leisure facilities;

3. Requiring major developments below 10,000 sqm in size to make provision for <u>cultural infrastructure and cultural contributors arts, culture or leisure facilities</u> of a scale commensurate with the size of the development, or to provide off-site provision or contributions t<u>owards cultural infrastructure and its facilitation</u> <u>through other owards arts, culture and leisure facilities and</u> infrastructure. On-site provision will be preferred, with off-site provision only being appropriate where a specific project has been identified through partnership working.

4. Encouraging the provision of <u>cultural infrastructure</u> arts, culture and leisure facilities in historic buildings and spaces where this would contribute to the enjoyment, appreciation and understanding of the City's heritage in a way that is inclusive, welcoming and accessible for all.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

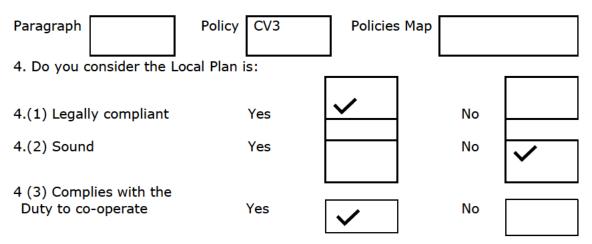
How culture is treated in the plan is of fundamental significance to the local plan's objectives and what is meant by the word culture is complex as recognised by the evidence base.

Please note the Inspector will determine the most appropriate procedure to adopt to hear those who have indicated that they wish to participate in hearing session(s). You may be asked to confirm your wish to participate when the Inspector has identified the matters and issues for examination.

Part B – Please use a separate sheet for each representation

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

I very much support the objectives of this policy to ensure appropriate visitor facilities in relation to new cultural infrastructure but for the reasons already stated under policy S6 and CV1 and 2 I do not consider that the references to culture are sufficiently precise. I also consider that the first paragraph of the policy is unclear as to what type of development the policy is intended to apply to. It refers to visitor facilities for new cultural development. Is the policy only directed to facilities for visitors when permission is being sought for new cultural infrastructure or when permission is being sought for other types of development when there is already new cultural development close by. We assume that it is the former not the latter and have suggested amendments on that basis. In any event the policy needs to be clear as to which type of development it applies to.

(Continue on a separate sheet /expand box if necessary)

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Policy CV3: Provision of Visitor Facilities

<u>Where new cultural infrastructure is being provided, t</u> The provision of facilities that meet the needs of visitors in new cultural _development and in nearby open spaces and the public realm will be <u>rencouraged</u>, <u>required</u> _including:

1. Seating and tables;

2. Structures and landscaping to enable children's play and provide facilities for school groups;

3. Suitable shelter from weather conditions;

4. Well-designed public convenience provision, including changing places toilets, accessible to all users;

5. Well-designed signage, wayfinding and links to visitor facilities and destinations;

6. Temporary pop-up art installations, galleries and spaces in appropriate locations:

7. Performance spaces and animation of key routes where appropriate.

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

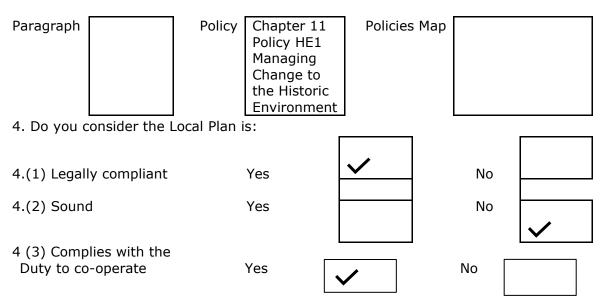
Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How culture is treated in the plan is of fundamental significance to the local plan objectives and the meaning of the word culture is complex as recognised by the evidence base.

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

As recognised by the description of cultural infrastructure in the Cultural Planning Framework the City's heritage is of fundamental importance to the Cultural Infrastructure of the City and makes a critical contribution to its world class status as a place to live, work and visit and as an international destination.

I do not consider that policy HE1.2 accords with the heritage section of the NPPF and in particular paragraphs 199 to 202. In particular:

- The policy does not differentiate between substantial harm and less than substantial harm to a designated heritage asset;
- The policy does not differentiate between the different grades of designated assets;
- The policy does not differentiate between the different circumstances where substantial harm may be justified as between different grades of designated asset
- The policy dilutes the test to be applied in circumstances where there is substantial harm which requires that permission can only be granted exceptionally, that substantial weight is to be given to the harm which can

only be outweighed by substantial public benefit or where specific criteria is satisfied.

- There is no need for this policy as the NPPF is clear on the approach to the grant of permission for designated assets in circumstances where there is both substantial harm or less than substantial harm.
- The policy is therefore not justified or effective and inconsistent with the NPPF and therefore unsound.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

This part of the policy should be deleted

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

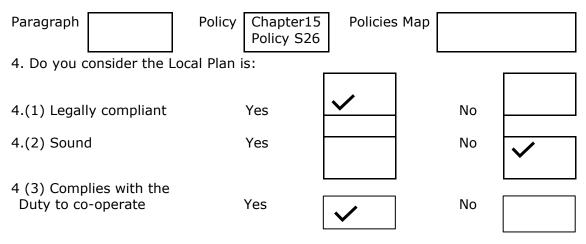
8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How heritage is treated in the plan is of fundamental significance to the cultural infrastructure of the City and complex as recognised by the evidence base.

It is critical that the City's heritage is properly protected in accordance with national policy.

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

The reference to cultural provision in S26.2.b is too vague and the policy is therefore not effective and therefore not sound.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

The words *Cultural Infrastructure and Cultural Contributors* should be substituted for *Cultural Provision*

(Continue on a separate sheet /expand box if necessary)

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



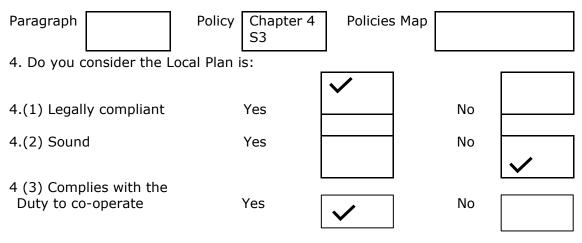
Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

Policy S3 protects and encourages existing and additional housing within or near defined residential areas of which there are a number within the Fleet Street Quarter. It does not permit residential development that would prejudice the primary business function of the city nor where it would be contrary of OF2. These policies plus HS1 need to be read together.

Overall these policies are, and are intended to be, restrictive of residential development other than in certain fixed areas in certain circumstances.

The Fleet Street Quarter (FSQ) is located in a transitional mixed use area, with a combination of legal services, financial and tech based offices, Smithfield Market, the proposed new Museum of London, other cultural infrastructure such as the Temple and St Paul's, cultural contributors including hotels, restaurants, bars, cafes and retail and residential uses.

FSQ is located between the West End and the heart of the City of London. Its mix of uses is a fundamental part of its character and critical to ensuring its vibrancy and vitality. It is an area of proposed significant redevelopment and regeneration and designated as a Business Improvement District. Many sites within FSQ are identified for redevelopment. Some sites such as the new Court Building in Fleet Street with significant office development attached are under construction.

The FSQ area has suffered significantly following the pandemic in loss of cultural contributors (restaurants, shops, cafes etc) and has seen a significant reduction in

the number of office workers given the now grounded-in three day office working week.

Destination City recognises that the reduction in the office working week needs to be countermanded by other footfall to create vibrancy and vitality, in particular, between Fridays and Mondays within the City. Cultural Contributors need footfall to significantly increase over the Friday to Monday period as they cannot survive on three days' worth of business from City workers. Increased vibrancy over the Friday to Monday period is therefore vital in order to create a place where people want to work, live and visit. This is particularly so for FSQ.

Part of the Local Plan strategy should include mixed used residential schemes to enhance vitality and viability. The overly restrictive policy of supporting office at the expense of residential use and the failure to allocate any sites for mixed uses to aid footfall, vitality and viability and breathe life into this transitional area, (or indeed anywhere in the City of London), is concerning as is the extremely small number of proposed dwellings throughout the plan period to 2040.

It is accepted that the strategic function of the City in preserving and providing for high quality office space to ensure its national and international reputation as a financial and business centre should not be undermined but rather supported. However it is considered that the plan, in not making a single allocation for any mixed use residential schemes, is far too restrictive an approach and counterproductive to the recognised challenges presented by office workers commuting into the city between Tuesdays and Thursdays.

This challenge and how to address it is insufficiently recognised in the plan and the evidence base. This is particularly so in the mixed use, transitional area that comprises the FSQ. Moreover, the higher degree of protection afforded to office use in the CAZ stems from the London Plan - a predominantly pre-pandemic plan in relation to its evidence base, timing of examination hearings and reporting.

There does not appear to be any analysis in the evidence base of how the three day office working week has and will continue to affect the ability of cultural contributors to operate, in particular shops, cafes and restaurants, nor any analysis of whether a more nuanced approach to residential accommodation would assist with that identified problem. The evidence base is siloed in focussing on visitor accommodation/hotels and simply applying the standard method which produces a very small housing figure given the very small number of residents that currently live in the City.

Residential mixed use schemes would assist with footfall and contribute to vitality and viability, particularly in areas such as FSQ if not others.

Whilst Policy S3 encourages new housing on appropriate sites in or near identified residential areas these residential areas are drawn very tightly around either the Temple or existing well established residential blocks, where the opportunity for additional residential development is limited.

Whilst it is accepted that policy S3 states that residential development near to identified residential areas is to be encouraged not a single potential site, where that might occur, has been identified and no analysis appears to have been undertaken in order to do so.

Given the caveat at S3.1.e that development must not prejudice the primary business function of the City, which could be used to defeat any substantial

residential or mixed use proposal, the lack of identified sites is considered to be an omission in the evidence base, particularly given the significant number of redevelopment sites, in FSQ and elsewhere, which presents the opportunity to identify such sites.

Polic S3.1a refers to "appropriate sites" for residential development. Policy HS1 refers to "suitable sites" for residential developments. Clearly the terminology needs to be consistent. Neither label is necessary as the development management policies in the plan, when applied will determine whether the site is appropriate/suitable for the development proposed.

The more important point is that the residential areas are identified in the plan as such because they are considered as suitable/appropriate for residential development and an additional gloss to that effect is unnecessary.

Policy HS1 permits a mix of uses of residential, commercial, community, cultural and other uses within or near residential areas thereby recognising that offices and residential uses can quite happily co-exist. There is no reason why specific sites should not be identified for such mixes uses or at the very least policies rendered more flexible to allow this.

The caveat in S3.1.e of refusing new housing where it would prejudice the primary business function of the City or where it would be contrary to OF2 is very restrictive. It will prevent mixed use schemes with an element of residential outside or near to the residential areas where such schemes could contribute to the vitality and viability of an area in a way that an office block, even with ground floor uses, cannot.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Strategic Policy S3: Housing

The City Corporation will encourage and permit schemes that contain a mix of residential, commercial, community, cultural and other uses provided this does not give rise to a loss of existing office floorspace or which are allocated for such mixed use schemes in policy HS X

The City Corporation will protect existing housing and amenity and encourage additional housing concentrated in or near the identified residential areas to meet the City's needs by:

- 1.
- a. Encouraging <u>and permitting</u> new housing development on appropriate site in or near identified residential areas;

(Continue on a separate sheet /expand box if necessary)

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

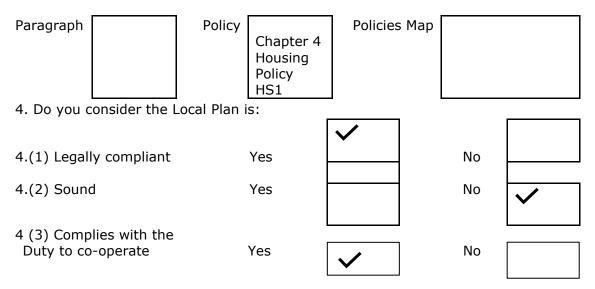
Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How the plan balances the needs to maintain the City as a national and international financial and business with maintaining the vitality and viability of the city and how residential uses can play a part in that is critical to a successful and sound plan and needs to be fully explored at examination.

Name or Organisation:

3. To which part of the Local Plan does this representation relate?



Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

The same considerations apply as set out under HS1 above. The policy is too restrictive concerning where residential mixed use schemes may be permitted. Such schemes are only permitted in or near to identified residential areas. It is wholly unclear how such mixed use schemes will come forward without identification of sites. Such sites are necessary to contribute to the vibrancy and vitality of the City. It is also unclear why such mixed use schemes would not be suitable and appropriate and indeed encouraged in other parts of the City of London in particular the FSQ rather than just in or near to residential areas where they could also make a positive contribution to the vitality and viability of an area.

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Policy HS1

- 1. New Housing will be encouraged <u>and permitted</u> on suitable sites in or near identified residential areas.
- 2. <u>Schemes that include Within these areas</u> a mix of residential, commercial, community, cultural and other uses will be permitted <u>pro-</u> <u>vided that they do not lead to a loss of office floorspace</u>
- 3. <u>Sites identified in policy HSX for mixed residential, commercial,</u> <u>cultural and other uses will be permitted</u>.

(Continue on a separate sheet /expand box if necessary)

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How the plan balances the needs to maintain the City as a national and international financial and business destination with maintaining the vitality and viability of the city and how residential uses can play a part in that is critical to a successful and sound plan and needs to be fully explored at examination.

Name or Organisation:

3. To which part of the Local Plan does this representation relate?

Paragraph	Policy OF2	Policies Map					
4. Do you consider the Local Plan is:							
		\checkmark					
4.(1) Legally compliant	Yes		No				
4.(2) Sound	Yes		No	~			
4 (3) Complies with the Duty to co-operate	Yes		No				

Please tick as appropriate

5. Please give details of why you consider the Local Plan is not legally compliant or is unsound or fails to comply with the duty to co-operate. Please be as precise as possible.

If you wish to support the legal compliance or soundness of the Local Plan or its compliance with the duty to co-operate, please also use this box to set out your comments.

There are significant restrictions within the local plan concerning residential development which, as drafted, is restricted to allowing new residential development within or near to designated residential areas. Clearly these areas are recognised as being suitable for residential uses given their designation as residential areas.

At the very least loss of office floorspace to residential use in residential areas or near to them should be permitted given the significant protection given to office use elsewhere.

The requirements in OF2.1 for the loss of office use within and near to designated residential areas to be acceptable under OF2.2c is too restrictive. If these areas are suitable for residential development then the policy should recognise that.

As these are designated residential areas suitable for residential development surely some loss is acceptable as a matter of principle and particularly in light of the representations already made in relation to S3 and HS1. In OF2.2.c the word "immediately adjacent" has been used rather than the words "near to" in the housing policies and these words should be amended to ensure consistency as between the housing and office policies

6. Please set out the modification(s) you consider necessary to make the Local Plan legally compliant and sound, in respect of any legal compliance or soundness matters you have identified at 5 above. (Please note that non-compliance with the duty to co-operate is incapable of modification at examination). You will need to say why each modification will make the Local Plan legally compliant or sound. It will be helpful if you are able to put forward your suggested revised wording of any policy or text. Please be as precise as possible.

Policy OF2: Protection of Existing Office Floorspace

1.<u>Other than in residential areas and near to residential areas where residential use will be permitted under HS1</u>the loss of existing office floorspace will not be permitted

.....

2.c delete "immediately adjacent" and replace with "near"

(Continue on a separate sheet /expand box if necessary)

Please note In your representation you should provide succinctly all the evidence and supporting information necessary to support your representation and your suggested modification(s). You should not assume that you will have a further opportunity to make submissions.

After this stage, further submissions may only be made if invited by the Inspector, based on the matters and issues he or she identifies for examination.

7. If your representation is seeking a modification to the plan, do you consider it necessary to participate in examination hearing session(s)?



No, I do not wish to participate in hearing session(s)



Yes, I wish to participate in hearing session(s)

Please note that while this will provide an initial indication of your wish to participate in hearing session(s), you may be asked at a later point to confirm your request to participate.

8. If you wish to participate in the hearing session(s), please outline why you consider this to be necessary:

How the plan balances the needs to maintain the City as a national and international financial and business destination with maintaining the vitality and viability of the city and how residential uses can play a part in that is critical to a successful and sound plan and needs to be fully explored at examination